REPORT OF THE AUDIT OF THE MCLEAN COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2014



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS www.auditor.ky.gov

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912

EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE MCLEAN COUNTY FISCAL COURT

June 30, 2014

The Auditor of Public Accounts has completed the audit of the McLean County Fiscal Court for fiscal year ended June 30, 2014.

We have issued an unmodified opinion, based on our audit, on the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of McLean County, Kentucky.

Financial Condition:

The McLean County Fiscal Court had total receipts of \$5,558,753 and disbursements of \$6,164,661 in fiscal year 2014. This resulted in a total ending fund balance of \$911,587, which is a decrease of \$55,908 from the prior year.

Report Comments:

| 2014-001 | The Fiscal Court Does Not Have Adequate Controls Over Decentralized Receipts |
|----------|---|
| 2014-002 | The County Treasurer Should Reconcile Monthly Ambulance Runs Billed By Offsite Billing |
| | Service |
| 2014-003 | Quarterly Financial Reports Presented To Fiscal Court And The Department For Local |
| | Government Should Accurately Reflect Cash, Receipts, And Disbursements |
| 2014-004 | Lack Of Adequate Segregation of Duties Over Receipts, Cash, Bank Reconciliations, Ledger |
| | Postings, And Financial Statement Preparation |
| 2014-005 | Fiscal Court Investments Should Be Properly Documented |
| 2014-006 | The Payroll Revolving Account Was Not Properly Reconciled |
| 2014-007 | Internal Controls Over Disbursements/Credit Cards Should Be Strengthened |
| 2014-008 | The Fiscal Court Failed To Implement Adequate Internal Controls Over Capital Assets Purchases |
| | And Capital Asset Record Maintenance |
| 2014-009 | The Fiscal Court Should Advertise For Bids In Accordance With KRS 424.260 |
| 2014-010 | The Fiscal Court Should Expend 100% Of Coal Impact Funds In The Transportation Category |
| 2014-011 | The Fiscal Court Should Implement Internal Controls Over Occupational/Net Profit Tax |
| | Collections |
| 2014-012 | The Fiscal Court Should Strengthen Internal Controls Over Payroll |
| 2014-013 | The Fiscal Court Should Have A Written Agreement To Protect Deposits |

Deposits:

The fiscal court's deposits as of August 31, 2013, were exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$88,745

| • | | |
|---|--|--|
| | | |
| | | |
| | | |
| | | |
| | | |
| | | |
| | | |
| | | |
| | | |
| | | |
| | | |

| <u>CONTENTS</u> | PAGE |
|---|------|
| NDEPENDENT AUDITOR'S REPORT | 1 |
| MCLEAN COUNTY OFFICIALS | 4 |
| STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES N FUND BALANCES - REGULATORY BASIS | 6 |
| NOTES TO FINANCIAL STATEMENT | 10 |
| BUDGETARY COMPARISON SCHEDULES | |
| NOTES TO REGULATORY SUPPLEMENTARY NFORMATION - BUDGETARY COMPARISON SCHEDULES | 34 |
| SCHEDULE OF CAPITAL ASSETS | 37 |
| NOTES TO REGULATORY SUPPLEMENTARY NFORMATION - SCHEDULE OF CAPITAL ASSETS | 38 |
| REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS | 41 |
| COMMENTS AND RECOMMENDATIONS | |
| APPENDIX A: CERTIFICATION OF COMPLIANCE LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROCRAM | |



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Lori H. Flanery, Secretary
Finance and Administration Cabinet
Honorable Kelly Thurman, McLean County Judge/Executive
Members of the McLean County Fiscal Court

Independent Auditor's Report

Report on the Financial Statement

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of McLean County, Kentucky, for the year ended June 30, 2014, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



To the People of Kentucky
Honorable Steven L. Beshear, Governor
Lori H. Flanery, Secretary
Finance and Administration Cabinet
Honorable Kelly Thurman, McLean County Judge/Executive
Members of the McLean County Fiscal Court

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in more fully in Note 1, the financial statement is prepared by McLean County, Kentucky on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of McLean County, Kentucky as of June 30, 2014, or changes in financial position or cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the fund balances of McLean County, Kentucky as of June 30, 2014, and its cash receipts and disbursements, for the year then ended, in accordance with the accounting practices prescribed or permitted by the Department for Local Government described in Note 1.

Other Matters

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of McLean County, Kentucky. The budgetary comparison schedules and capital asset schedule are presented for purposes of additional analysis and are not a required part of the financial statement, however they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The budgetary comparison schedules and capital asset schedule have been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules and capital asset schedule are fairly stated in all material respects in relation to the basic financial statement.

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Lori H. Flanery, Secretary
Finance and Administration Cabinet
Honorable Kelly Thurman, McLean County Judge/Executive
Members of the McLean County Fiscal Court

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 10, 2015 on our consideration of McLean County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the accompanying comments and recommendations included herein, which discusses the following report comments:

| 2014-001 | The Fiscal Court Does Not Have Adequate Controls Over Decentralized Receipts |
|----------|---|
| 2014-002 | The County Treasurer Should Reconcile Monthly Ambulance Runs Billed By Offsite Billing |
| | Service |
| 2014-003 | Quarterly Financial Reports Presented To Fiscal Court And The Department For Local |
| | Government Should Accurately Reflect Cash, Receipts, And Disbursements |
| 2014-004 | Lack Of Adequate Segregation of Duties Over Receipts, Cash, Bank Reconciliations, Ledger |
| | Postings, And Financial Statement Preparation |
| 2014-005 | Fiscal Court Investments Should Be Properly Documented |
| 2014-006 | The Payroll Revolving Account Was Not Properly Reconciled |
| 2014-007 | Internal Controls Over Disbursements/Credit Cards Should Be Strengthened |
| 2014-008 | The Fiscal Court Failed To Implement Adequate Internal Controls Over Capital Assets Purchases |
| | And Capital Asset Record Maintenance |
| 2014-009 | The Fiscal Court Should Advertise For Bids In Accordance With KRS 424.260 |
| 2014-010 | The Fiscal Court Should Expend 100% Of Coal Impact Funds In The Transportation Category |
| 2014-011 | The Fiscal Court Should Implement Internal Controls Over Occupational/Net Profit Tax |
| | Collections |
| 2014-012 | The Fiscal Court Should Strengthen Internal Controls Over Payroll |
| 2014-013 | The Fiscal Court Should Have A Written Agreement To Protect Deposits |
| | |

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

August 10, 2015

MCLEAN COUNTY OFFICIALS

For The Year Ended June 30, 2014

Fiscal Court Members:

Kelly Thurman County Judge/Executive

Clay Troutman Magistrate
Bobby Johnson Magistrate
James Igleheart Magistrate
Matthew Hayden Magistrate

Other Elected Officials:

William Quisenberry, Jr. County Attorney

Mike Sallee Jailer

Stacy Patrick County Clerk

Stephanie King-Logsdon Circuit Court Clerk

Frank Cox, Jr. Sheriff

Shelia Fulkerson Property Valuation Administrator

John Muster, IV Coroner

Appointed Personnel:

Sarah Bennet Back County Treasurer

Elaine Gunterman Administrative Assistant

MCLEAN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2014

MCLEAN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2014

| | Budgeted Funds | | | | | |
|--|----------------|-----------|--------------|--------------|----|----------|
| | | | Road Fund | Jail Fund | | |
| RECEIPTS | | | | | | |
| Taxes | \$ | 1,378,697 | \$ | 131,676 | \$ | |
| Excess Fees | | 72,258 | | | | |
| Licenses and Permits | | 5,159 | | | | |
| Intergovernmental | | 328,160 | | 1,380,588 | | 80,936 |
| Charges for Services | | 37,761 | | | | |
| Miscellaneous | | 181,430 | | 228,215 | | 7,147 |
| Interest | | 278 | | 564 | | 10 |
| Total Receipts | | 2,003,743 | | 1,741,043 | | 88,093 |
| DISBURSEMENTS | | | | | | |
| General Government | | 936,238 | | 8,617 | | |
| Protection to Persons and Property | | 92,729 | | | | 135,031 |
| General Health and Sanitation | | 132,882 | | 20,475 | | |
| Social Services | | 4,191 | | | | |
| Recreation and Culture | | 25,721 | | | | |
| Roads | | | | 1,133,684 | | |
| Debt Service | | 52,120 | | 780,018 | | |
| Capital Projects | | 9,230 | | | | |
| Administration | | 513,603 | | 238,472 | | 17,648 |
| Total Disbursements | | 1,766,714 | | 2,181,266 | | 152,679 |
| Excess (Deficiency) of Receipts Over | | | | | | |
| Disbursements Before Other | | | | | | |
| Adjustments to Cash (Uses) | | 237,029 | | (440,223) | | (64,586) |
| Other Adjustments to Cash (Uses) | | | | | | |
| Borrowed Money | | 35,000 | | 500,000 | | |
| Transfers From Other Funds | | 285,000 | | 220,000 | | 60,000 |
| Transfers To Other Funds | | (287,000) | | (405,000) | | |
| Total Other Adjustments to Cash (Uses) | | 33,000 | | 315,000 | | 60,000 |
| Net Change in Fund Balance | | 270,029 | | (125,223) | | (4,586) |
| Fund Balance - Beginning (Restated) | | 84,682 | | 566,221 | | 4,778 |
| Fund Balance - Ending | \$ | 354,711 | \$ | 440,998 | \$ | 192 |
| Composition of Fund Balance | | | | | | |
| Bank Balance | \$ | 374,835 | \$ | 444,702 | \$ | 7,254 |
| Plus: Deposits In Transit | | 1,244 | | , | | , |
| Less: Outstanding Checks | | (21,368) | | (5,063) | | (7,062) |
| Certificate of Deposits | | | | 1,359 | | |

Fund Balance - Ending

\$ 354,711 \$ 440,998 \$ 192

MCLEAN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2014 (Continued)

| | | | | Budg | geted Funds | | | | | |
|---|----------------------------|----------|--------------------|------|----------------------------|----|-------------------------|-------------|------------------|--|
| Local Government Economic Assistance Fund | | A | Ambulance Fund | | Fire Department Fund | | volving Loan Fund | 911 Fund | | |
| \$ | | \$ | | \$ | | \$ | | \$ | 54,504 | |
| | 468,590 | | 14,000 581,032 | | 29,357 47,178 | | | | 189,532 | |
| | 500 | | 40,882 | | 17,335 | | | | | |
| | 233 | | 37 | | 240 | | 15 | | | |
| | 469,323 | | 635,951 | | 94,110 | | 15 | | 244,036 | |
| | 53,389 65,818 30,005 | | 678,751 | | 172,997 | | 26 | | 269,026 | |
| | 131,000 24,705 | | 21,342 | | 7,521 | | | | | |
| | 151 | | 175,345 | | | | | | 47,571 | |
| | 305,068 | | 875,438 | | 180,518 | | 26 | | 316,597 | |
| | 164,255 | | (239,487) | | (86,408) | | (11) | | (72,561) | |
| | 120,000 (445,000) | | 15,000 215,000 | | 60,000 | | | | 67,000 | |
| | (325,000) | | 230,000 | | 60,000 | | | | 67,000 | |
| ф. | (160,745) 174,816 | ф. | (9,487) 20,555 | ф | (26,408) 87,296 | ¢ | (11) 17,385 | ф. | (5,561) 6,345 | |
| \$ | 14,071 | \$ | 11,068 | \$ | 60,888 | \$ | 17,374 | \$ | 784 | |
| \$ | 699 (570) | \$ | 34,562 (23,494) | \$ | 36,378 (24,472) | \$ | 17,374 | \$ | 801 (17) | |
| | 13,942 | | | | 48,982 | | | | | |
| \$ | 14,071 | \$ | 11,068 | \$ | 60,888 | \$ | 17,374 | \$ | 784 | |

MCLEAN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2014 (Continued)

| | Budgeted Funds | Unbudgeted Fund | |
|--|----------------------------|--|----------------|
| | Senior Citizens Fund | Justice Center Corporation Fund | Total Funds |
| RECEIPTS | | | |
| Taxes | \$ | \$ | \$ 1,564,877 |
| Excess Fees | | | 72,258 |
| Licenses and Permits | | | 5,159 |
| Intergovernmental | 27,892 | 250,542 | 2,769,597 |
| Charges for Services | | | 665,971 |
| Miscellaneous | 4,003 | | 479,512 |
| Interest | 1 | 1 | 1,379 |
| Total Receipts | 31,896 | 250,543 | 5,558,753 |
| DISBURSEMENTS | | | |
| General Government | | | 998,270 |
| Protection to Persons and Property | | | 1,414,352 |
| General Health and Sanitation | | | 153,357 |
| Social Services | | | 34,196 |
| Recreation and Culture | 108,889 | | 134,610 |
| Roads | | | 1,264,684 |
| Debt Service | | 248,793 | 1,134,499 |
| Capital Projects | | , | 9,230 |
| Administration | 26,923 | 1,750 | 1,021,463 |
| Total Disbursements | 135,812 | 250,543 | 6,164,661 |
| Excess (Deficiency) of Receipts Over | | | |
| Disbursements Before Other | | | |
| Adjustments to Cash (Uses) | (103,916) | | (605,908) |
| Other Adjustments to Cash (Uses) | | | |
| Borrowed Money | | | 550,000 |
| Transfers From Other Funds | 110,000 | | 1,137,000 |
| Transfers To Other Funds | 110,000 | | (1,137,000) |
| Total Other Adjustments to Cash (Uses) | 110,000 | | 550,000 |
| Net Change in Fund Balance | 6,084 | | (55,908) |
| Fund Balance - Beginning | 1,542 | 3,875 | 967,495 |
| Fund Balance - Ending | \$ 7,626 | \$ 3,875 | \$ 911,587 |
| Comment of Femal P. I | | | |
| Composition of Fund Balance | Ф. 0.422 | Ф 2.075 | Ф. 020.012 |
| Bank Balance | \$ 8,433 | \$ 3,875 | \$ 928,913 |
| Deposits In Transit | (00 =) | | 1,244 |
| Less Outstanding Checks | (807) | | (82,853) |
| Investments | | | 64,283 |
| Ending Fund Balance | \$ 7,626 | \$ 3,875 | \$ 911,587 |

INDEX FOR NOTES TO THE FINANCIAL STATEMENT

| Note 1. | SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES | 10 |
|---------|--|----|
| Note 2. | DEPOSITS | 13 |
| NOTE 3. | Transfers | 13 |
| Note 4. | SHORT-TERM DEBT | 14 |
| Note 5. | LONG-TERM DEBT | 14 |
| Nоте 6. | EMPLOYEE RETIREMENT SYSTEM | 19 |
| Note 7. | DEFERRED COMPENSATION | 20 |
| Note 8. | INSURANCE | 20 |
| Note 9. | PRIOR PERIOD ADJUSTMENT. | 21 |

MCLEAN COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2014

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statement of McLean County includes all budgeted and unbudgeted funds under the control of the McLean County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities that are within the county's control. Unbudgeted funds may also include any corporation to act as the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

C. Basis of Presentation

Budgeted Funds

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of receipts for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the General Fund.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Budgeted Funds (Continued)

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal government, and transfers from the General Fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the General Fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

Ambulance Fund - The primary purpose of this fund is to account for the County's ambulance service. The primary sources of receipts for this fund are grants and fees for services.

Fire Department Fund - The primary purpose of this fund is to account for the County's emergency services. The primary sources of receipts for this fund are grants and donations for fire dues.

Community Development Block Grant Revolving Loan Fund - The primary purpose of this fund is to account of revolving loans. The primary source of receipts for this fund the repayment of revolving loans made to individuals.

911 Fund - The primary purpose of this fund is to account for the County's 911 services. The primary source of receipts for this fund is 911 telephone surcharges.

Senior Citizens Fund - The primary purpose of this fund is to account for the activity of the Senior Citizens Center. The primary source of receipts for this fund is grants and fees for meals.

Unbudgeted Fund

The fiscal court reports the following unbudgeted fund:

Justice Center Corporation Fund - The primary purpose of this fund is to account for the proceeds and debt service of revenue bonds that were issued to fund construction of public buildings.

D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed disbursement to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Budgetary Information (Continued)

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

The State Local Finance Officer does not require the Justice Center Corporation Fund to be budgeted. Bond indentures and other relevant contractual provisions require specific payments to and from this fund annually.

E. McLean County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting McLean County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of McLean County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

Note 2. Deposits

The fiscal court maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1) (d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were not met, as the fiscal court did not have a written agreement with the bank.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the fiscal court's deposits may not be returned. The fiscal court does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). On August 31, 2013, the fiscal court's bank balance was exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$88,745

Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2014.

| | General | | Road | | LGEA | Total | |
|----------------------|---------|---------|---------|---------|-----------|--------------|--|
| | | Fund | Fund | | Fund | Transfers In | |
| General Fund | \$ | | \$ | 285,000 | \$ | \$ 285,000 | |
| Road Fund | | 100,000 | | | 120,000 | 220,000 | |
| Jail Fund | | 60,000 | | | | 60,000 | |
| LGEA Fund | | | 120,000 | | | 120,000 | |
| Ambulance Fund | | | | | 215,000 | 215,000 | |
| Fire Department Fund | | 60,000 | | | | 60,000 | |
| 911 Fund | | 67,000 | | | | 67,000 | |
| Senior Citizens Fund | | | | | 110,000 | 110,000 | |
| | | | | | | | |
| Total Transfers Out | \$ | 287,000 | \$ | 405,000 | \$445,000 | \$ 1,137,000 | |

Reason for transfers:

To move resources from and to the General Fund and other funds, for budgetary purposes, to the funds that will expend them.

Note 4. Short-term Debt

A. Road Construction Note

On July 25, 2013, the County borrowed \$500,000 from Kentucky Association of Counties Leasing Trust as a Road Construction Note, previously known as the Motor Fuel Anticipation Note, for various additions, and improvements to roads and highways permitted by the Road Aid Act. The interest rate is 3.58%. As of June 30, 2014, no remaining debt is outstanding.

B. Changes In Short-term Debt

Short-term Debt activity for the year ended June 30, 2014, was as follows:

| | Beginning Balance | | Additions | | Reductions | | Ending Balance | | Due Within One Year | |
|------------------------|-------------------|---|-----------|---------|------------|---------|-------------------|---|---------------------|---|
| Road Construction Note | \$ | | \$ | 500,000 | \$ | 500,000 | \$ | | \$ | |
| Total Short-term Debt | \$ | 0 | \$ | 500,000 | \$ | 500,000 | \$ | 0 | \$ | 0 |

Note 5. Long-term Debt

A. Series 2001A First Mortgage Revenue Bonds

On March 1, 2001, the McLean County Justice Center Corporation issued First Mortgage Revenue Bonds, Series 2001A in the amount of \$3,550,000. The bonds were dated March 1, 2001, payable semi-annually on March 1 and September 1, beginning September 1, 2001. The interest rate on the bonds ranges from 4.0% to 5.0%. The McLean County Fiscal Court has a sublease with Administrative Office of the Courts, Commonwealth of Kentucky, for approximately 100% of the McLean County Judicial Center. The bonds were issued in denominations of \$5,000 each or integral multiples thereof and mature at various dates beginning March 1, 2003 through March 1, 2018.

The Fiscal Court issued First Mortgage Refunding Revenue Bonds, Series 2010 to partially refund the series 2001A bonds. Principal outstanding as of June 30, 2014 was \$0.

B. Series 2010 First Mortgage Refunding Revenue Bonds

On November 30, 2010, the McLean County Justice Center Corporation issued First Mortgage Refunding Revenue Bonds, Series 2010 in the amount of \$2,570,000. The bonds were dated November 30, 2010, payable semi-annually on March 1 and September 1, beginning March 1, 2011. The interest rate on the bonds ranges from 2.0% to 4.0%. The McLean County Fiscal Court has a sublease with Administrative Office of the Courts, Commonwealth of Kentucky, for approximately 100% of the McLean County Judicial Center. The bonds were issued in denominations of \$5,000 each or integral multiples thereof and mature at various dates beginning March 1, 2015 through March 1, 2027.

Note 5. Long-term Debt (Continued)

B. Series 2010 First Mortgage Refunding Revenue Bonds (Continued)

The Fiscal Court issued the bonds to refund the First Mortgage Revenue Bonds, Series 2001A due on or after March 1, 2011. The refunding of the Series 2001A Bonds have been accomplished pursuant to the Escrow Agreement by and between the County and U.S. Bank, National Association, the paying agent for the Series 2001A Bonds (the "Escrow Agent") by depositing with the Escrow Agent a sum of initial cash provided from the proceeds of the Bonds.

Amounts deposited with the Escrow Agent bear interest at such rates and will be scheduled to mature at such times and in such amounts so that, when paid according to their respective terms, sufficient moneys together with any amounts of cash then on deposit with the Escrow Agent, will be available to fully provide for the scheduled principal and interest payments outstanding for the Series 2001A Bonds.

Principal outstanding as of June 30, 2014 was \$2,510,000. Future debt service requirement are as follows:

| Fiscal Year Ended | Scheduled | | | |
|-------------------|-----------|-----------|----|----------|
| June 30 |] | Principal | | Interest |
| | | | | |
| 2015 | \$ | 165,000 | \$ | 83,213 |
| 2016 | | 165,000 | | 79,912 |
| 2017 | | 170,000 | | 75,788 |
| 2018 | | 180,000 | | 70,687 |
| 2019 | | 180,000 | | 65,288 |
| 2020-2024 | | 990,000 | | 238,650 |
| 2025-2027 | | 660,000 | | 55,200 |
| | | | | _ |
| Totals | \$ | 2,510,000 | \$ | 668,738 |

C. Sewer Project

On July 26, 2001, the McLean County Fiscal Court borrowed \$400,000 from Kentucky Association of Counties Leasing Trust for the construction of and improvements to the McLean County sewer system. The interest rate is variable, with payments due monthly for twenty years. The principal balance at June 30, 2014 was \$185,000. Future interest and principal requirements of the General Fund are:

| Fiscal Year Ended June 30 | F | Principal | | cheduled nterest |
|---|----|--|----|--|
| 2015 2016 2017 2018 2019 2020-2021 | \$ | 25,000 25,000 25,000 25,000 25,000 60,000 | \$ | 9,430 8,080 6,729 5,379 4,029 3,511 |
| Totals | \$ | 185,000 | \$ | 37,158 |

Note 5. Long-term Debt (Continued)

D. Fire Truck - Eastern Fire District

On June 20, 2002, the McLean County Fiscal Court and Eastern Fire District, a volunteer fire department, entered into a promissory note and loan agreement with the Commission on Fire Protection Personnel Standards and Education in the amount of \$75,000. The interest rate is 3.0%. Principal and interest are due in equal annual installments in the amount of \$7,535. The principal balance at June 30, 2014 was \$0.

E. Fire Truck - Western Fire District

On June 20, 2002, the McLean County Fiscal Court and Western Fire District, a volunteer fire department, entered into a promissory note and loan agreement with the Commission on Fire Protection Personnel Standards and Education in the amount of \$75,000. The interest rate is 3.0%. Principal and interest are due in equal annual installments in the amount of \$7,535. The principal balance at June 30, 2014 was \$0.

F. Fire Truck - Southeastern/Island Fire District

On July 26, 2002, the McLean County Fiscal Court and Southeastern/Island Fire District, a volunteer fire department, entered into a promissory note and loan agreement with the Commission on Fire Protection Personnel Standards and Education in the amount of \$75,000. The interest rate is 3.0%. Principal and interest are due in equal annual installments in the amount of \$7,535. The principal balance at June 30, 2014 was \$0.

G. Rescue Truck – Southern Fire District

On September 14, 2009, the McLean County Fiscal Court and Southern Fire District, a volunteer fire department, entered into a promissory note and loan agreement with the Commission on Fire Protection Personnel Standards and Education in the amount of \$35,250. The interest rate is 3.0%. Principal and interest are due in equal annual installments in the amount of \$5,660. The principal balance at June 30, 2014 was \$6,598. Future interest and principal requirements of the Fire Department Fund are:

| Fiscal Year Ending | | | Sch | eduled | |
|--------------------|----|----------|----------|--------|--|
| June 30 | P1 | rincipal | Interest | | |
| | | | | | |
| 2015 | \$ | 1,633 | \$ | 154 | |
| 2016 | | 4,965 | | 44 | |
| | | | | | |
| Totals | \$ | 6,598 | \$ | 198 | |

H. Park Improvements

On September 8, 2008, the McLean County Fiscal Court borrowed \$275,000 from the Kentucky Association of Counties Leasing Trust for the purpose of improving county parks. The interest rate is variable, with payments due monthly for twenty-five years. The principal balance at June 30, 2014 was \$225,712. Future interest and principal requirements of the General Fund are:

Note 5. Long-term Debt (Continued)

H. Park Improvements (Continued)

| Fiscal Year Ended | | Scheduled | | | | |
|-------------------|--------|-----------|----|----------|--|--|
| June 30 | F | Principal | | Interest | | |
| | | | | | | |
| 2015 | \$ | 5,712 | \$ | 9,993 | | |
| 2016 | | 10,000 | | 9,586 | | |
| 2017 | | 10,000 | | 9,150 | | |
| 2018 | 10,000 | | | 8,727 | | |
| 2019 | | 10,000 | | 8,303 | | |
| 2020-2024 | | 50,000 | | 35,202 | | |
| 2025-2029 | 70,000 | | | 23,355 | | |
| 2030-2033 | 60,000 | | | 7,441 | | |
| | | | | | | |
| Totals | \$ | 225,712 | \$ | 111,757 | | |

I. Ambulance

On August 30, 2010, the McLean County Fiscal Court entered into a promissory note and loan agreement with the Green River Area Development District in the amount of \$100,000. The interest rate is variable beginning at 2.44%. Principal and interest are due in equal annual installments in the amount of \$18,119. The principal balance at June 30, 2014 was \$34,582. Future interest and principal requirements of the Ambulance Fund are:

| Fiscal Year Ended June 30 | ed Principal | | Scheduled Interest | | |
|------------------------------|--------------|--------|-----------------------|-------|--|
| 2015 | \$ | | \$ | | |
| 2016 | Ψ | 17,275 | Ψ | 844 | |
| 2017 | | 17,307 | | 422 | |
| Totals | \$ | 34,582 | \$ | 1,266 | |

J. Tractors and Mowers

On April 13, 2012, the McLean County Fiscal Court entered into a promissory note and loan agreement with the Green River Area Development District in the amount of \$124,000. The interest rate is variable beginning at 2.44%. Principal and interest are due in equal annual installments in the amount of \$32,914. The principal balance at June 30, 2014 was \$0.

K. Dump Truck

On December 5, 2011, the McLean County Fiscal Court entered into a promissory note and loan agreement with the Green River Area Development District in the amount of \$126,294. The interest rate is variable beginning at 2.44%. Four equal annual installments of principal and interest in the amount of \$26,684 with final installment of \$12,032 due. The principal balance at June 30, 2014 was \$0.

Note 5. Long-term Debt (Continued)

L. Grader

On December 28, 2012, the McLean County Fiscal Court entered into a promissory note and loan agreement with the Green River Area Development District in the amount of \$173.750. The interest rate is 2.44% payable in fourteen (14) semi-annual installments. The principal balance at June 30, 2014 was \$0.

M. Courthouse Renovations Refinance

On November 30, 2012, the McLean County Fiscal Court borrowed \$220,000 from the Kentucky Association of Counties Leasing Trust for the purpose of refinancing a lease agreement dated December 3, 2011, by and between the Kentucky Area Development Districts Financing Trust and the County of McLean County, Kentucky, proceeds of which were used to complete the renovations of the McLean County Courthouse. The interest rate is variable, with payments due until February 1, 2028. The principal balance at June 30, 2014 was \$205,000. Future interest and principal requirements of the General Fund are:

| Fiscal Year Ending | | | Sc | heduled |
|--------------------|-----------|---------|----|---------|
| June 30 | Principal | | I | nterest |
| | | | | |
| 2015 | \$ | 15,000 | \$ | 5,535 |
| 2016 | | 15,000 | | 5,273 |
| 2017 | | 10,000 | | 5,010 |
| 2018 | | 10,000 | | 4,785 |
| 2019 | | 15,000 | | 4,560 |
| 2020-2024 | | 75,000 | | 17,663 |
| 2025-2028 | | 65,000 | | 6,712 |
| | - | | - | |
| Totals | \$ | 205,000 | \$ | 49,538 |

N. Ambulance and Fire Truck

On May 2, 2014, the McLean County Fiscal Court entered into a promissory note and loan agreement with the Green River Area Development District in the amount of \$50,000. The interest rate is fixed at 2.44%. Five equal annual installments of principal and interest in the amount of \$10,744 are due. The principal balance at June 30, 2014 was \$39,463.

| Fiscal Year Ending June 30 | Principal | | Scheduled Interest | |
|----------------------------|-----------|--------|-----------------------|-------|
| 2015 | \$ | | \$ | |
| 2016 | | 9,781 | · | 963 |
| 2017 | | 10,019 | | 724 |
| 2018 | | 10,264 | | 480 |
| 2019 | | 9,399 | | 229 |
| Totals | \$ | 39,463 | \$ | 2,396 |

Note 5. Long-term Debt (Continued)

O. Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2014, was as follows:

| | Beginning Balance | Additions | Reductions | Ending Balance | Due Within One Year |
|---|---------------------------|-----------|-----------------------|-------------------------|----------------------|
| General Obligation Bonds Financing Obligations | \$ 2,670,000 1,027,358 | \$ 50,000 | \$ 160,000 381,003 | \$ 2,510,000 696,355 | \$ 165,000 47,345 |
| Total Long-term Debt | \$ 3,697,358 | \$ 50,000 | \$ 541,003 | \$ 3,206,355 | \$ 212,345 |

Note 6. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 18.89 percent.

The county's contribution for FY 2012 was \$353,902, FY 2013 was \$343,955, and FY 2014 was \$360,428.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

CERS also provides post retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Note 6. Employee Retirement System (Continued)

| | | % Paid by Member through |
|------------------|--------------------------|--------------------------|
| Years of Service | % paid by Insurance Fund | Payroll Deduction |
| 20 or more | 100% | 0% |
| 15-19 | 75% | 25% |
| 10-14 | 50% | 50% |
| 4-9 | 25% | 75% |
| Less than 4 | 0% | 100% |

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 7. Deferred Compensation

In January, 2003, the McLean County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by The Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permits all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing The Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in The Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing Kentucky Public Employees' Deferred Compensation Authority at 101 Sea Hero Road, Suite 110, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

Note 8. Insurance

For the fiscal year ended June 30, 2014, McLean County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 9. Prior Period Adjustment

The prior year ending cash balance was \$967,397. This had been adjusted by \$98 for voided checks in the Ambulance Fund. The restated prior year ending cash balance is \$967,495.



MCLEAN COUNTY BUDGRTARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2014

MCLEAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2014

| GENERAL FUND | |
|--------------|--|
| | |

| | | GE: (EI | THE T CIVE | |
|--|----------------------|--------------------|--|--|
| | Budgeted Original | l Amounts Final | Actual Amounts, (Budgetary Basis) | Variance with Final Budget Positive (Negative) |
| RECEIPTS | | | | |
| Taxes | \$ 1,288,000 | \$ 1,288,000 | \$ 1,378,697 | \$ 90,697 |
| Excess Fees | 18,021 | 18,021 | 72,258 | 54,237 |
| Licenses and Permits | 6,485 | 6,485 | 5,159 | (1,326) |
| Intergovernmental | 429,854 | 429,854 | 328,160 | (101,694) |
| Charges for Services | 48,850 | 48,850 | 37,761 | (11,089) |
| Miscellaneous | 232,800 | 232,800 | 181,430 | (51,370) |
| Interest | 50 | 50 | 278 | 228 |
| Total Receipts | 2,024,060 | 2,024,060 | 2,003,743 | (20,317) |
| DISBURSEMENTS | | | | |
| General Government | 943,789 | 986,949 | 936,238 | 50,711 |
| Protection to Persons and Property | 163,591 | 98,816 | 92,729 | 6,087 |
| General Health and Sanitation | 148,932 | 148,957 | 132,882 | 16,075 |
| Social Services | 10,500 | 10,500 | 4,191 | 6,309 |
| Recreation and Culture | 72,482 | 39,132 | 25,721 | 13,411 |
| Debt Service | 64,392 | 52,192 | 52,120 | 72 |
| Capital Projects | 47,200 | 12,400 | 9,230 | 3,170 |
| Administration | 539,027 | 600,967 | 513,603 | 87,364 |
| Total Disbursements | 1,989,913 | 1,949,913 | 1,766,714 | 183,199 |
| Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses) | 34,147 | 74,147 | 237,029 | 162,882 |
| Other Adjustments to Cash (Uses) | | | | |
| Transfers From Other Funds | 185,000 | 185,000 | 285,000 | 100,000 |
| Transfers To Other Funds | (319,147) | (319,147) | (287,000) | 32,147 |
| Borrowed Money | | | 35,000 | 35,000 |
| Total Other Adjustments to Cash (Uses) | (134,147) | (134,147) | 33,000 | 167,147 |
| Net Change in Fund Balance | (100,000) | (60,000) | 270,029 | 330,029 |
| Fund Balance Beginning | 100,000 | 150,000 | 84,682 | (65,318) |
| Fund Balance - Ending | \$ 0 | \$ 90,000 | \$ 354,711 | \$ 264,711 |

MCLEAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2014 (Continued)

| | ROAD FUND | | | | | | |
|--|---------------------|--------------------|--|--|--|--|--|
| | Budgete Original | d Amounts Final | Actual Amounts, (Budgetary Basis) | Variance with Final Budget Positive (Negative) | | | |
| RECEIPTS | Original | 1 mai | - Dasis) | (INEgative) | | | |
| Taxes | \$ 112,000 | \$ 112,000 | \$ 131,676 | \$ 19,676 | | | |
| Intergovernmental | 1,405,045 | 1,405,045 | 1,380,588 | (24,457) | | | |
| Charges for Services | 200 | 200 | , , | , , , | | | |
| Miscellaneous | | 220,000 | 228,215 | 8,215 | | | |
| Interest | 61 | 61 | 564 | 503 | | | |
| Total Receipts | 1,517,306 | 1,737,306 | 1,741,043 | 3,937 | | | |
| DISBURSEMENTS | | | | | | | |
| General Government | 8,800 | 13,400 | 8,617 | 4,783 | | | |
| General Health and Sanitation | 20,694 | 20,694 | 20,475 | 219 | | | |
| Transportation Facilities and Services | 1,000 | 1,000 | | 1,000 | | | |
| Roads | 994,931 | 1,196,180 | 1,133,684 | 62,496 | | | |
| Debt Service | 800,903 | 814,004 | 780,018 | 33,986 | | | |
| Administration | 264,978 | 266,028 | 238,472 | 27,556 | | | |
| Total Disbursements | 2,091,306 | 2,311,306 | 2,181,266 | 130,040 | | | |
| Excess (Deficiency) of Receipts Over Disbursements Before Other | | | | | | | |
| Adjustments to Cash (Uses) | (574,000) | (574,000) | (440,223) | 133,977 | | | |
| Other Adjustments to Cash (Uses) | | | | | | | |
| Transfers From Other Funds | | | 220,000 | 220,000 | | | |
| Transfers To Other Funds | (185,000) | (185,000) | (405,000) | (220,000) | | | |
| Borrowed Money | 500,000 | 500,000 | 500,000 | | | | |
| Total Other Adjustments to Cash (Uses) | 315,000 | 315,000 | 315,000 | | | | |
| Net Change in Fund Balance | (259,000) | (259,000) | (125,223) | 133,777 | | | |
| Fund Balance Beginning | 259,000 | 259,000 | 566,221 | 307,221 | | | |
| Fund Balance - Ending | \$ 0 | \$ 0 | \$ 440,998 | \$ 440,998 | | | |

MCLEAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2014 (Continued)

| | JAIL FUND | | | | | | | |
|--|---------------------------------|----------|----|-----------------------------------|----|--|----|----------|
| | Budgeted Amounts Original Final | | | Actual Amounts, (Budgetary Basis) | | Variance with Final Budget Positive (Negative) | | |
| RECEIPTS | | | | | | , | | |
| Intergovernmental | \$ | 84,627 | \$ | 84,627 | \$ | 80,936 | \$ | (3,691) |
| Charges for Services | | 100 | | 100 | | | | (100) |
| Miscellaneous | | 11,000 | | 11,000 | | 7,147 | | (3,853) |
| Interest | | 5 | | 5 | | 10 | | 5 |
| Total Receipts | | 95,732 | | 95,732 | | 88,093 | | (7,639) |
| DISBURSEMENTS | | | | | | | | |
| Protection to Persons and Property | | 174,034 | | 173,234 | | 135,031 | | 38,203 |
| Administration | | 19,198 | | 19,998 | | 17,648 | | 2,350 |
| Total Disbursements | | 193,232 | | 193,232 | | 152,679 | - | 40,553 |
| Excess (Deficiency) of Receipts Over Disbursements Before Other | | | | | | | | |
| Adjustments to Cash (Uses) | | (97,500) | | (97,500) | | (64,586) | - | 32,914 |
| Other Adjustments to Cash (Uses) | | | | | | | | |
| Transfers From Other Funds | | 95,500 | | 95,500 | | 60,000 | | (35,500) |
| Total Other Adjustments to Cash (Uses) | | 95,500 | | 95,500 | | 60,000 | | (35,500) |
| Net Change in Fund Balance | | (2,000) | | (2,000) | | (4,586) | | (2,586) |
| Fund Balance Beginning | | 2,000 | | 2,000 | | 4,778 | | 2,778 |
| Fund Balance - Ending | \$ | 0 | \$ | 0 | \$ | 192 | \$ | 192 |

LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

MCLEAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2014 (Continued)

Total Other Adjustments to Cash (Uses)

Net Change in Fund Balance

Fund Balance Beginning

Fund Balance - Ending

Actual Variance with Final Budget Amounts, **Budgeted Amounts** (Budgetary Positive Original Final Basis) (Negative) RECEIPTS \$ 395,800 395,800 \$ 468,590 72,790 Intergovernmental 4,000 4,000 500 Miscellaneous (3,500)Interest 233 228 399,805 399,805 469,323 **Total Receipts** 69,518 DISBURSEMENTS 61,500 54,100 53,389 711 General Government 43,000 73,000 65,818 7,182 Protection to Persons and Property 37,300 42,800 12,795 Social Services 30,005 Recreation and Culture 1,000 1,000 1,000 131,000 131,000 Roads 131,000 Debt Service 20,418 24,718 24,705 13 7,500 151 7,349 Administration 1,100 **Total Disbursements** 295,318 334,118 305,068 29,050 Excess (Deficiency) of Receipts Over Disbursements Before Other 104,487 65,687 164,255 98,568 Adjustments to Cash (Uses) Other Adjustments to Cash (Uses) Transfers From Other Funds 120,000 120,000 Transfers To Other Funds (445,000)(240,513)(204,487)(204,487)

(204,487)

(100,000)

100,000

(204,487)

(138,800)

240,000

101,200

(325,000)

(160,745)

174,816

14,071

(120,513)

(21,945)

(65,184)

(87,129)

MCLEAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2014 (Continued)

| | AMBULANCE FUND | | | | | | |
|---|-------------------|----------------------|-----------------------------------|--|--|--|--|
| | Budge Original | ted Amounts Final | Actual Amounts, (Budgetary Basis) | Variance with Final Budget Positive (Negative) | | | |
| RECEIPTS | Original | 1 11111 | <u>Dasis</u>) | (Tregutive) | | | |
| Intergovernmental | \$ 10,71 | 4 \$ 10,714 | \$ 14,000 | \$ 3,286 | | | |
| Charges for Services | 560,50 | | 581,032 | 20,532 | | | |
| Miscellaneous | 1,10 | * | 40,882 | 39,782 | | | |
| Interest | 10 | , | 37 | 27 | | | |
| Total Receipts | 572,32 | 572,324 | 635,951 | 63,627 | | | |
| DISBURSEMENTS | | | | | | | |
| Protection to Persons and Property | 575,99 | 4 681,869 | 678,751 | 3,118 | | | |
| Debt Service | 18,11 | 8 21,868 | 21,342 | 526 | | | |
| Administration | 193,78 | 5 178,160 | 175,345 | 2,815 | | | |
| Total Disbursements | 787,89 | 7 881,897 | 875,438 | 6,459 | | | |
| Excess (Deficiency) of Receipts Over Disbursements Before Other | | | | | | | |
| Adjustments to Cash (Uses) | (215,57 | (309,573) | (239,487) | 70,086 | | | |
| Other Adjustments to Cash (Uses) | | | | | | | |
| Transfers From Other Funds | 215,57 | 3 215,573 | 215,000 | (573) | | | |
| Borrowed Money | | | 15,000 | 15,000 | | | |
| Total Other Adjustments to Cash (Uses) | 215,57 | 3 215,573 | 230,000 | 14,427 | | | |
| Net Change in Fund Balance | | (94,000) | (9,487) | 84,513 | | | |
| Fund Balance - Beginning (Restated) | | | 20,555 | 20,555 | | | |
| Fund Balance - Ending | \$ | 0 \$ (94,000) | \$ 11,068 | \$ 105,068 | | | |

(26,408)

87,296

60,888

67,877

83,011

150,888

MCLEAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2014 (Continued)

Net Change in Fund Balance

Fund Balance Beginning

Fund Balance - Ending

| | FIRE DEPARTMENT FUND | | | | | | | |
|--|----------------------|----------|--------------------|-----------|-----------------------------------|----------|--|---------|
| | Budgeted Original | | l Amounts Final | | Actual Amounts, (Budgetary Basis) | | Variance with Final Budget Positive (Negative) | |
| RECEIPTS | | | | | | | | |
| Intergovernmental | \$ | 32,931 | \$ | 32,931 | \$ | 29,357 | \$ | (3,574) |
| Charges for Services | | 40,000 | | 40,000 | | 47,178 | | 7,178 |
| Miscellaneous | | 1,000 | | 1,000 | | 17,335 | | 16,335 |
| Interest | | 5 | | 5 | | 240 | | 235 |
| Total Receipts | | 73,936 | | 73,936 | | 94,110 | | 20,174 |
| DISBURSEMENTS | | | | | | | | |
| Protection to Persons and Property | | 90,050 | | 185,900 | | 172,997 | | 12,903 |
| Debt Service | | 7,535 | | 8,135 | | 7,521 | | 614 |
| Administration | | 9,700 | | 3,250 | | | | 3,250 |
| Total Disbursements | | 107,285 | | 197,285 | | 180,518 | | 3,250 |
| Excess (Deficiency) of Receipts Over Disbursements Before Other | | | | | | | | |
| Adjustments to Cash (Uses) | | (33,349) | | (123,349) | | (86,408) | | 23,424 |
| Other Adjustments to Cash (Uses) | | | | | | | | |
| Transfers From Other Funds | | 29,064 | | 29,064 | | 60,000 | | 30,936 |
| Total Other Adjustments to Cash (Uses) | | 29,064 | | 29,064 | | 60,000 | | 30,936 |
| Transfers From Other Funds | | | | | | | | |

(4,285)

4,285

0 \$

(94,285)

4,285

(90,000) \$

MCLEAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2014 (Continued)

| | REVOLVING LOAN FUND | | | | | | | |
|----------------------------|---------------------|----------|------|----------|-----------|------------------------------|------------|-----------------------------------|
| | | Budgeted | Amou | | An (Bu | actual nounts, dgetary | Fina P | ance with al Budget ositive |
| D.F. CELIPTE | O | riginal | | Final | E | Basis) | (Negative) | |
| RECEIPTS | ф | - | ф | ~ | ф | 1.5 | ф | 10 |
| Interest | \$ | 5 | \$ | 5 | \$ | 15 | \$ | 10 |
| Total Receipts | | 5 | | 5 | | 15 | | 10 |
| DISBURSEMENTS | | | | | | | | |
| General Government | | 13,300 | | 13,300 | | 26 | | 13,274 |
| Administration | | 4,115 | | 4,115 | | | | 4,115 |
| Total Disbursements | | 17,415 | | 17,415 | | 26 | | 17,389 |
| Net Change in Fund Balance | | (17,410) | | (17,410) | | (11) | | 17,399 |
| Fund Balance Beginning | | 17,410 | | 17,410 | | 17,385 | | (25) |
| Fund Balance - Ending | \$ | 0 | \$ | 0 | \$ | 17,374 | \$ | 17,374 |

MCLEAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2014 (Continued)

Fund Balance - Ending

| | 911 FUND | | | | | | | |
|--|----------|------------------|----|--|----|--|----|----------|
| | | Budgeted Amounts | | Actual Amounts, (Budgetary Basis) | | Variance with Final Budget Positive (Negative) | | |
| RECEIPTS | | Original | | Final | | Dasis) | | (Cgauve) |
| Taxes | \$ | 65,000 | \$ | 65,000 | \$ | 54,504 | \$ | (10,496) |
| Intergovernmental | | 260,300 | _ | 260,300 | 7 | 189,532 | 7 | (70,768) |
| Charges for Services | | 200 | | 200 | | , | | (200) |
| Total Receipts | | 325,500 | | 325,500 | | 244,036 | | (81,464) |
| DISBURSEMENTS | | | | | | | | |
| General Government | | 353,575 | | 353,575 | | 269,026 | | 84,549 |
| Administration | | 65,925 | | 65,925 | | 47,571 | | 18,354 |
| Total Disbursements | | 419,500 | | 419,500 | | 316,597 | | 102,903 |
| Excess (Deficiency) of Receipts Over Disbursements Before Other | | | | | | | | |
| Adjustments to Cash (Uses) | | (94,000) | | (94,000) | | (72,561) | | 21,439 |
| Other Adjustments to Cash (Uses) | | | | | | | | |
| Transfers From Other Funds | | 94,000 | | 94,000 | | 67,000 | | (27,000) |
| Total Other Adjustments to Cash (Uses) | | 94,000 | | 94,000 | | 67,000 | | (27,000) |
| Net Change in Fund Balance | | | | | | (5,561) | | (5,561) |
| Fund Balance Beginning | | | | | | 6,345 | | 6,345 |

0 \$

784 \$

784

MCLEAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2014 (Continued)

| SENIOR | CITIZENS | FUND |
|--------|----------|-------------|
|--------|----------|-------------|

| | _ | Budgeted Original | Amo | ounts Final | Actual Amounts, (Budgetary Basis) | | Fir | iance with nal Budget Positive Negative) |
|--|----|----------------------|-----|----------------|--|-----------|-----|--|
| RECEIPTS | | | | | | | | |
| Intergovernmental | \$ | 37,240 | \$ | 37,240 | \$ | 27,892 | \$ | (9,348) |
| Miscellaneous | | 6,500 | | 6,500 | | 4,003 | | (2,497) |
| Interest | | | | | | 1 | | 1 |
| Total Receipts | | 43,740 | | 43,740 | | 31,896 | | (11,844) |
| DISBURSEMENTS | | | | | | | | |
| Social Services | | 105,712 | | 111,937 | | 108,889 | | 3,048 |
| Administration | | 27,525 | | 28,500 | | 26,923 | | 1,577 |
| Total Disbursements | | 133,237 | | 140,437 | | 135,812 | | 4,625 |
| Excess (Deficiency) of Receipts Over | | | | | | | | |
| Disbursements Before Other | | | | | | | | |
| Adjustments to Cash (Uses) | | (89,497) | | (96,697) | | (103,916) | | (7,219) |
| Other Adjustments to Cash (Uses) | | | | | | | | |
| Transfers From Other Funds | | 89,497 | | 89,497 | | 110,000 | | 20,503 |
| Total Other Adjustments to Cash (Uses) | | 89,497 | | 89,497 | | 110,000 | | 20,503 |
| Net Change in Fund Balance | | | | (7,200) | | 6,084 | | 13,284 |
| Fund Balance Beginning | | | | (.,200) | | 1,542 | | 1,542 |
| Fund Balance - Ending | \$ | 0 | \$ | (7,200) | \$ | 7,626 | \$ | 14,826 |

MCLEAN COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2014

Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

MCLEAN COUNTY SUPPLEMENTARY SCHEDULE Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2014

MCLEAN COUNTY SCHEDULE OF CAPITAL ASSETS Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2014

The fiscal court reports the following schedule of capital assets:

| | Beginning | | | | Ending | |
|------------------------|---------------|-----------|---------|-----------|--------------|----------|
| | Balance | Additions | | Deletions | Balance | <u> </u> |
| | | | | | | |
| Land | \$ 1,206,309 | \$ | | \$ | \$ 1,206,3 | 09 |
| Buildings | 8,266,543 | | | | 8,266,5 | 43 |
| Vehicles and Equipment | 1,823,269 | | 85,000 | | 1,908,2 | 69 |
| Equipment | 2,222,708 | | 161,608 | | 2,384,3 | 16 |
| Infrastructure | 3,132,030 | | 259,899 | | 3,391,9 | 29 |
| | | | | | | |
| Total Capital Assets | \$ 16,650,859 | \$ | 506,507 | \$ | 0 \$17,157,3 | 66 |

MCLEAN COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - SCHEDULE OF CAPITAL ASSETS

June 30, 2014

Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

| | • | ntalization nreshold | Useful Life (Years) |
|------------------------|----|-------------------------|------------------------|
| Land Immercaments | ¢ | 25 000 | 50 |
| Land Improvements | \$ | 25,000 | 50 |
| Buildings | \$ | 25,000 | 50 |
| Building Improvements | \$ | 25,000 | 50 |
| Other Equipment | \$ | 5,000 | 10 |
| Vehicles and Equipment | \$ | 10,000 | 10 |
| Infrastructure | \$ | 25,000 | 50 |

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Kelly Thurman, McLean County Judge/Executive Members of the McLean County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

Independent Auditor's Report

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the McLean County Fiscal Court for the fiscal year ended June 30, 2014, and the related notes to the financial statement and have issued our report thereon dated August 10, 2015. The Fiscal Court's financial statement is prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a special purpose framework.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the McLean County Fiscal Court's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the McLean County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the McLean County Fiscal Court's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying comments and recommendations, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying comments and recommendations as items 2014-001, 2014-002, 2014-004, 2014-006, 2014-007, 2014-008, 2014-011, and 2014-012 to be material weaknesses.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the McLean County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u> and which are described in the accompanying comments and recommendations as items 2014-001, 2014-003, 2014-005, 2014-007, 2014-009, 2014-010, 2014-012, and 2014-013.

County Judge's Response to Findings

The McLean County Judge's responses to the findings identified in our audit are described in the accompanying comments and recommendations. The County Judge's responses were not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

August 10, 2015

MCLEAN COUNTY COMMENTS AND RECOMMENDATIONS

For The Year Ended June 30, 2014

MCLEAN COUNTY COMMENTS AND RECOMMENDATIONS

Fiscal Year Ended June 30, 2014

FINANCIAL STATEMENT FINDINGS:

2014-001 The Fiscal Court Does Not Have Adequate Controls Over Decentralized Receipts

The McLean County Fiscal Court does not issue receipts for all monies received at sites other than the courthouse. This includes monies collected at the transfer site, park, animal shelter and fire department fundraiser events. Daily check out sheets including receipts numbers were not being utilized at any of these sites. Also, there is no approved fee schedule for the animal shelter. KRS 64.840(2) requires all governmental officials handling public funds to issue a three part pre-numbered receipt with "One (1) copy of the receipt shall be given to the person paying the fine, forfeiture, tax, or fee and one (1) copy shall be retained by the official for his own records. One (1) copy of the receipt shall be retained by the official to be placed with the daily bank deposit." Also, good internal controls dictate that the Fiscal Court should monitor collections of all decentralized receipts.

Decentralized locations are managed by persons other the financial staff of the county. The Fiscal Court cannot verify the amount of funds collected each day, since they are not issuing receipts or keeping other documentation to support the collection of all funds received. By not requiring a receipt for each payment, the opportunity for theft of funds or fraudulent recording is increased. Additionally, there were no receipts from the animal shelter in the fiscal year ended June 30, 2014. The transfer site has been making deposits instead of submitting funds to the County Treasurer. One deposit made by a fire department was not recorded on the receipts ledger. We recommend that the Fiscal Court require receipts as per KRS 64.840(2) for all offsite collections and daily check out sheets be used so that the numerical sequence of receipts would be accounted for and properly maintained. Fundraiser receipts should be remitted to the Treasurer for deposit and inclusion in the Fire Department Fund. We also recommend the Fiscal Court determine what fees may have been collected at the animal shelter and if money is due to the Fiscal Court. Additionally, all funds should be remitted to the County Treasurer on a timely basis.

County Judge Executive Kelly Thurman's Response: We recognize the deficiencies noted and continue to monitor revenues from decentralized operations. Proper documentations of receipts shall be made and all sources of cash receipts and checks shall be collected and deposited through the County Treasurer's Office.

2014-002 The County Treasurer Should Reconcile Monthly Ambulance Runs Billed By Offsite Billing Service

McLean Fiscal Court has contracted with a third party billing service to bill for the McLean County Ambulance Service. Ambulance runs are submitted to the third party after runs are made. The third party will then prepare a bill and either bill insurance or individuals accordingly. Payments are then remitted directly to the County Treasurer. The Ambulance Director prepares a monthly report that contains all ambulance runs. The third party also generates a monthly report containing all the ambulance runs for McLean County Ambulance Service. However, there is no documented reconciliation between the ambulance runs billed by the third party and ambulance runs per the Ambulance Director. Good internal controls dictate that these should be reconciled to ensure that all ambulance runs are being bill correctly on behalf of the McLean County Ambulance Service.

Ambulance charges are overseen by persons other the financial staff of the county. By not reconciling ambulance runs, the Fiscal Court does not know if the correct amount of ambulance runs has been billed by the third party. We recommend that ambulance runs billed by the third party be reconciled to the McLean County Ambulance Service's records and the reconciliation be documented.

County Judge Executive Kelly Thurman's Response: The concern is noted and will be addressed with the County EMS Director.

FINANCIAL STATEMENT FINDINGS: (Continued)

2014-003 Quarterly Financial Reports Presented To Fiscal Court And The Department For Local Government Should Accurately Reflect Cash, Receipts, And Disbursements

During testing auditors noted that the Fourth Quarter Financial Statement was not accurate. KRS 68.360 requires a statement for the year showing the actual receipts, encumbrances, disbursements, and transfers that is to be submitted to the state local finance officer. The former treasurer was out of the office for personal reasons during the close of the fiscal year. Closing adjustments were improperly classified causing the cash balances to be misstated. There were no internal controls in place to verify amounts remitted were correct. Without proper oversight, amounts on the financial statement could be materially misstated. We recommend the Fiscal Court monitor quarterly reports and compare quarterly reports to supporting documentation.

County Judge Executive Kelly Thurman's Response: Currently, Fiscal Court is reviewing and monitoring quarterly financial reports for accuracy.

2014-004 Lack Of Adequate Segregation Of Duties Over Receipts, Cash, Bank Reconciliations, Ledger Postings, And Financial Statement Preparation

During testing we noted that there is a lack of segregation of duties over receipts, cash, bank reconciliations, ledger postings, and financial statement preparation. Segregation of duties over these functions, or the implementation of compensating controls, is essential for providing protection from asset misappropriation and helping prevent inaccurate financial reporting. Additionally, proper segregation of duties protects employees in the normal course of performing their daily responsibilities. The treasurer performs all accounting functions over cash and receives, posts, and reconciles receipts as well as preparation of the quarterly financial statements. There were no documented compensating controls to offset the lack of segregation of duties or reduce the deficiency to less than significant level. Due to the lack of oversight the following errors were noted:

- The cover of the fourth quarter financial statement was not correct.
- The financial statements for the Public Properties Corporation were misstated.
- No Schedule of Federal Awards was prepared.
- Liabilities section on the fourth quarter financial statement was understated.
- Payroll account was not properly reconciled.
- Cash balances, receipts, and disbursements were incorrect for most funds.
- Fund bank accounts went months without being reconciled.
- Cash transfers were not approved by fiscal court.

We recommend the fiscal court segregate these duties or implement compensating controls over these duties.

County Judge Executive Kelly Thurman's Response: Duties are currently segregated to the Judge/Executive's staff and County Treasurer. Budget constraints limit the workforce and best efforts are made to insure that the noted deficiencies are addressed.

FINANCIAL STATEMENT FINDINGS: (Continued)

2014-005 Fiscal Court Investments Should Be Properly Documented

During testing of investments, we found that the treasurer had not prepared an investment ledger. KRS 68.210 gives the State Local Finance Officer the authority to prescribe a uniform system of accounts. This uniform system of accounts, as outlined in the County Budget Preparation and State Local Finance Officer Policy Manual, requires books of original entry be maintained for receipts and expenditures of all transactions of the fiscal court. This includes an investment ledger or journal. The treasurer failed to prepare a ledger and there were no internal controls in place to ensure that the proper records were being maintained. Therefore, the Fiscal Court had no documentation of investment balances. Since there was no oversight, investments could be liquidated without Fiscal Court knowledge. We recommend the Fiscal Court require an investment ledger be maintained and investments be reviewed in order to verify amounts listed on the quarterly as investments.

County Judge Executive Kelly Thurman's Response: The investment ledger is being maintained and is current at this time.

2014-006 The Payroll Revolving Account Was Not Properly Reconciled

During testing of cash, we discovered the payroll account was not properly reconciled. An accurate running balance had not been maintained for the entire fiscal year. The payroll activity was not entered into the financial software, so there were no ledgers to support payroll cash transactions. There were no internal controls in place to determine the payroll account balance. Payroll revolving accounts are established in order to process individual payroll transactions and should zero out or reconcile to a minimal carrying balance.

Since payroll activity was not reconciled, disbursements from the various funds of the county did not agree to amounts received by the payroll account and payroll related items were posted incorrectly on the financial statement. The lack of controls over payroll could cause a misappropriation of county assets. We recommend the payroll account be properly reconciled and that the fiscal court establish internal controls to determine that the account is properly handled.

County Judge Executive Kelly Thurman's Response: The findings are recognized and have been corrected in the past year.

2014-007 Internal Controls Over Disbursements/Credit Cards Should Be Strengthened

During our testing of disbursements and credit cards, we noted that ten of the items tested on credit card statements did not have proper supporting documentation for the expense paid. Additionally, 25 of 60 operating disbursements were paid prior to fiscal court approval. None of the invoices of the items tested were stamped paid. KRS 68.275 requires "The county judge/executive shall present all claims to the fiscal court for review prior to payment and the court, for good cause shown, may order that a claim not be paid". Also, good internal controls dictate that adequate supporting documentation be maintained for all disbursements and credit card transactions. All vendor invoices and receipts should be maintained including any additional supporting documentation and agreed to the corresponding purchase order and reports. Invoices should be marked paid to prevent duplicate payment.

These deficiencies over disbursements and credit card transactions occurred because the Fiscal Court's lack of internal controls and oversight. Failing to maintain adequate documentation can result in paying invoices for goods or services that were not provided to the Fiscal Court. We recommend that the Fiscal Court develop internal procedures to ensure that disbursements and credit card transactions are properly supported.

FINANCIAL STATEMENT FINDINGS: (Continued)

2014-007 Internal Controls Over Disbursements/Credit Cards Should Be Strengthened

County Judge Executive Kelly Thurman's Response: Currently, all credit card expenditures must be documented with appropriate receipts attached. All credit card transactions must be reported in advance to the Treasurer, (unless emergency) and all credit cards are maintained in the Treasurer's office and must be checked out for use.

2014-008 The Fiscal Court Failed To Implement Adequate Internal Controls Over Capital Assets Purchases And Capital Asset Record Maintenance

During testing we noted that the Fiscal Court's capital asset schedule was understated. The County Budget Preparation and State Local Finance Officer Policy Manual requires capital asset purchases be inventoried and tracked. The Fiscal Court failed to properly record asset purchases. There was no oversight to determine if capital asset records were being maintained. The effect of the lack of internal controls was that the County's capital asset schedule was understated by \$500,007. Additionally, some capital assets additions were not properly added to the county's insurance policy. We recommend the Fiscal Court prepare and maintain adequate capital asset property records in accordance with the guidance in the County Budget Preparation and State Local Finance Officer Policy Manual.

County Judge Executive Kelly Thurman's Response: Capital Asset ledgers are currently maintained by the Judge/Executive's assistant and are up to date as of this time.

2014-009 The Fiscal Court Should Advertise For Bids In Accordance With KRS 424.260

During the review of capital asset additions, we noted three instances where bids were not obtained as required by KRS 424.260. KRS 424.260 states "Except where a statute specifically fixes a larger sum as the minimum for a requirement of advertisement for bids, no city, county, or district, or board or commission of a city or county, or sheriff or county clerk, may make a contract, lease, or other agreement for materials, supplies except for perishable meat, fish and vegetables, equipment, or for contractual services other than professional, involving an expenditure of more than twenty thousand dollars (\$20,000), without first making newspaper advertisement for bids."

The Fiscal Court purchased a fire engine that cost \$55,000. This occurred because a fire chief obligated the county. Since this transaction was not properly bid, the Fiscal Court is in violation of the McLean County Administrative code and KRS 424.60. Additionally, there were three recycling trailers purchased totaling \$26,100. The payment for the trailers was split between funds. The purchase of the trailers was not properly bid. There was also an ambulance purchased that did not have supporting bid documentation. We recommend all purchases where a single vendor is paid greater than \$20,000 be bid in accordance with KRS 424.260 and that documentation of the bid process be maintained.

County Judge Executive Kelly Thurman's Response: We agree with the finding and will adhere to KRS statutes and County Administrative Code procurement procedures.

FINANCIAL STATEMENT FINDINGS: (Continued)

2014-010 The Fiscal Court Should Expend 100% Of Coal Impact Funds In The Transportation Category

While reviewing restricted (LGEA) funds disbursements, auditor noted that McLean County did not expend any of Coal Impact funds in the required transportation categories. KRS 42.470(1)(c) says expenditures of funds received by non-coal producing counties impacted by the transport of coal shall be limited to projects set out in KRS 42.55(2)(c). KRS 42.455(2)(c) says that projects are limited to "Public transportation, including mass transit systems, streets, and roads". Also KRS 42.455 specifically prohibits the expenditures of LGEA funds for the administration of government. Disbursements from the LGEA fund were for Sheriff's vehicles fuel, fuel for ambulance service, new ambulance, meal driver's mileage, economic development and debt related funds. By not spending Coal Impact Funds accordingly, the Fiscal Court runs the risk or no longer receiving these funds or having to repay funds that were not spent appropriately. We recommend that the Fiscal Court adhere to the provisions of KRS 42.470 and KRS 42.455.

County Judge Executive Kelly Thurman's Response: We agree with the finding and all future LGEA expenditures shall comply with KRS 42.455.

2014-011 The Fiscal Court Should Implement Internal Controls Over Occupational/Net Profit Tax Collections

During testing of occupational/net profit taxes and review of internal controls we noted that there were insufficient internal controls over occupational tax collections. Good internal controls dictate that the Fiscal Court be able to determine that all eligible taxpayers have been billed and that payments for taxes are being made properly. The Fiscal Court hired an occupational tax administrator (OTA) to handle the collection and processing of occupational/net profit taxes. The OTA maintains all occupational tax records and gives the treasurer the checks and a report of who paid. The OTA does not bring the checks and report on a daily or even weekly basis. The treasurer then deposits the checks after agreeing checks back to the report, but has no way of knowing if taxes paid agree to returns or if all eligible taxpayers have been billed. We recommend the Fiscal Court require tax returns be remitted to the Fiscal Court (their designee) and that the designee periodically verifies amounts collected to the applicable tax return. Additionally, the database of eligible taxpayers should be occasionally checked against tax returns to determine that all eligible taxpayers are properly submitting tax returns and tax payments. The Fiscal Court should also require daily deposits of occupational/net profit taxes or at a minimum when those receipts exceed \$500.

County Judge Executive Kelly Thurman's Response: The finding shall be addressed with the Occupational Tax Administrator.

FINANCIAL STATEMENT FINDINGS: (Continued)

2014-012 The Fiscal Court Should Strengthen Internal Controls Over Payroll

During testing of payroll, we noted there were not adequate internal controls over payroll. Payments were made that were not approved by fiscal court and employees were allowed to accumulate comp time in excess of prescribed limits. KRS 337.285 5(b) states "A county or city employee who has accrued four hundred eighty (480) hours of compensatory time off pursuant to paragraph (a)1. of this subsection, or two hundred forty (240) hours of compensatory time off pursuant to paragraph (a)2. of this subsection, shall for additional overtime hours of work, be paid overtime compensation."

Good internal controls dictate that payroll payments should be reviewed by someone who is not preparing the payroll documents. The treasurer prepares payroll, makes payroll bank deposits and transfers, and posts payroll to the financial statement. Due to the lack of oversight, the treasurer was overpaid by \$606.45, former employees were overpaid vacation balances, and new employee salaries were never approved by fiscal court. We recommend the Fiscal Court require new employees salaries be approved in open court, have someone independent of the payroll preparation check amounts paid to employees and make sure that employees are not paid in excess of Fiscal Court approved amounts. Additionally, the fiscal court should monitor comp leave balances to ensure compliance with KRS 337.285.

County Judge Executive Kelly Thurman's Response: Compensatory time and vacation time are monitored on a monthly basis. All changes in payroll schedules, new hires, and terminations shall be approved by fiscal court.

2014-013 The Fiscal Court Should Have A Written Agreement To Protect Deposits

The Fiscal Court maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. As of August 31, 2013, the Fiscal Court had bank deposits of \$338,745; FDIC insurance of \$250,000; and no collateral pledged or provided. Additionally, on June 30, 2014, the bank had pledged ineligible collateral to the Fiscal Court. We recommend the Fiscal Court enter into a written agreement with the depository institution to secure the Fiscal Court's interest in the collateral pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. § 1823(e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

County Judge Executive Kelly Thurman's Response: A written agreement with depository bank institution is currently in place.

CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

MCLEAN COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2014

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE

McLEAN COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2014

The McLean County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

County Treasurer